

Croydon Council
For General Release

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| REPORT TO: | TRAFFIC MANAGEMENT ADVISORY COMMITTEE 7 July 2015 |
| AGENDA ITEM: | 9 |
| SUBJECT: | Results of Consultation for Heritage Style Street Lighting in the Combined Central Croydon Conservation Area |
| LEAD OFFICER: | Steve Iles Head Director of Streets |
| CABINET MEMBER: | Councillor Kathy Bee, Cabinet Member for Transport and Environment |
| WARDS: | Broad Green, Fairfield & Waddon |
| <p>CORPORATE PRIORITY/POLICY CONTEXT: This report is in line with objectives to improve safety and minimize accidents (whilst complying with the Councils Conservation Policy) on the Borough's roads as detailed in the Croydon Corporate Plan 2013 – 15 Improving street lighting supports Croydon Council's corporate priorities of improving the environment and reducing crime</p> | |
| <p>AMBITIOUS FOR CROYDON & WHY ARE WE DOING THIS: <i>Consultation with residents for agreement of selection of Heritage Style Street Lighting in the Combined Central Croydon Street Lighting Conservation Area so that an agreed and correct pallet of materials installed.</i></p> | |
| <p>FINANCIAL IMPACT These proposals can be contained within available budget.</p> | |
| <p>KEY DECISION REFERENCE NO.: This is not a Key Decision.</p> | |

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| <p>1. RECOMMENDATIONS</p> <p>1.1 That the Traffic Management Advisory Committee recommend to the Cabinet Member for Transport and Environment to consider the responses to the further resident consultation exercise carried out between 20th April 2015 and 20th May 2015 as detailed in Appendix 2 agree the Type C Windsor lanterns on Cardiff Columns as the style of heritage street lighting equipment to be used in the Combined Central Croydon Conservation Area.</p> |
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2. EXECUTIVE SUMMARY

- 2.1 In October 2014 a consultation exercise took place within the Combined Central Croydon Conservation area to gauge residents' preference on the style of heritage lighting equipment to be installed there. Residents were given two choices as seen in Appendix 1 (Type A and Type B). At the time residents, should also have been given a third choice as depicted by Type C in Appendix 1 and as such it was decided to consult once more (the further consultation) with the full palette of materials, in order for the residents to make a more informed choice given the full range of equipment available
- 2.2 This report details the responses to the further consultation with residents, carried out between 20th April and 20th May 2015 and recommends agreement to implement the street lighting replacement using the Type C Windsor lanterns on Cardiff Columns, in the Combined Central Croydon Conservation Area.

3. DETAIL

- 3.1 In August 2011, the Council, in conjunction with Skanska UK PLC commenced a 5 year Core Investment Programme to replace the life expired street lighting stock in Croydon.
- 3.2 The council adopts a strategic approach to the protection of its heritage assets in line with current legislation, guidance from English Heritage and best practice. The council also adopts a pro-active approach through its Local Plan in assessing borough character and interpreting local distinctiveness that underlies the 16 places of Croydon. The 16 Places of Croydon were developed as a part of the Core Strategy (Croydon Local Plan) and based on a detailed analysis of local and residential character of the borough, this underwent extensive statutory public consultation during the period 2009-2012. With regard to local character and historic assets, the council carried out a Conservation Area review in 2007-8 which underwent an extensive consultation process involving local residents associations leading to the designation of nine new conservation areas.
- 3.3 The council is applying a consistent approach to functional lighting which delivers value for money across the borough. The street lighting Private Finance Initiative (PFI) is primarily a project that seeks to provide improvement in technical performance of both light distribution and energy performance of the council's street lighting stock. The government funding criteria is solely concerned with lighting performance as designated by EU standards. Providing for the aesthetic aspects of street lighting columns and luminaires is not a primary objective of the PFI. It does not seek to replicate the infinite variety of styles, ages and performance that is exhibited by its current street lighting provision across the borough and there is no mechanism whereby individuals may formally request that the replacement of existing lighting fixtures does not take place. It is important to understand that the existing street lighting stock is old and in the majority of cases is approaching the end of its life, this is the

main reason the council embarked on a borough wide replacement programme.

3.4 Some limited scope does exist within the street lighting PFI to accommodate variation in response to local character, if and where it has been identified as either an historic asset or an area where an up-lift in specification is considered appropriate and necessary. To this end the council has identified areas where a permitted variation from the street lighting PFI standard specification is to be accommodated. These are within Croydon Metropolitan Centre designated district centers and statutory conservation areas (adjusted to preclude anomalous situations arising such as different street lights on each side of the road and isolated areas).

3.5 In Croydon, the Street Lighting Conservation Areas are split into 4 distinct categories:

- Village;
- Heritage Croydon Old Town;
- Heritage Victorian;
- Urban/Suburban.

The Combined Central Croydon Conservation Area, is located within Croydon's Historic Old Town area and as such residents were given three choices of equipment as can be seen in Appendix 1. The level of response was low, with only 13 responses gained from the 1,106 letters sent out. Of the 13 responses received, 9 residents chose the Type C Windsor Lantern with a Cardiff Column. Based on responses received to the further consultation, the preference of those resident's who responded, was the Type C Windsor Lantern with a Cardiff Column. This preference is consistent with the existing columns found around Croydon Minster and in other locations such as Bell Hill, Middle Street and parts of Church Street, Howley Road and Old Palace Road and to reflect the age and architectural character of the area.

3.6 For details of the streets within the Street Lighting Conservation Areas please see Appendix 3.

4. CONSULTATION

4.1 Between the 20th April and 20th May 2015, a further consultation process was carried out by Skanska, whereby 1,106 letters were sent out to residents within the Combined Central Croydon Conservation Area, detailing the three choices of lighting equipment available to them as shown in App 1:

- Type A Ely Lantern with Cardiff Column;
- Type B Strand Lantern with Cardiff Column;
- Type C Windsor Lantern with Cardiff Column.

The letter also gave the residents the chance to register their choice via e-mail or by phone, for those residents without internet resources. Residents were also offered the chance to take part in an online survey to determine their preferred choice of equipment.

4.2 Of the 1,106 number of letters sent out, Skanska received only 13 replies which

detailed the residents' preferences. The responses to the consultation can be seen in the table in Appendix 2.

- 4.3** Although the response level was low of those responding there was a clear preference for the Type C Windsor Lantern with a Cardiff Column. It is therefore recommended that this equipment is used to light all streets listed in Appendix 3.

5 FINANCIAL AND RISK ASSESSMENT CONSIDERATIONS

- 5.1** There are no adverse financial implications as the cost of the renewal of equipment and ongoing maintenance is included as part of the PFI arrangement.

5.2 The effect of the decision

- 5.2.1 There are no direct costs associated with these works as it is within the current PFI contract.

- 5.2.2 These costs can be contained within the available budgets for 2015/16 & 2016/17.

5.3 Risks

- 5.3.1 There is a limited risk to the financial aspects due to the PFI contract transfer the risk to the Service Provider for the duration of the contract and there is a hand back process given a residual life of 5years on handback (2041).

5.4 Options

Due to the street lighting PFI contract there are no other options.

5.5 Future savings/efficiencies

None further identified other than the efficiencies due to the PFI street lighting renewal already considered.

Approved by Dianne Ellender, Head of Finance and Deputy Section 151 Officer

6. COMMENTS OF THE COUNCIL SOLICITOR AND MONITORING OFFICER

- 6.1 The Council Solicitor comments that under section 97 Highways Act 1980 the Council, being the local highway authority, may provide lighting for the purposes of any highway and may for that purpose contract with any persons to supply, construct and maintain such lamps, posts and other works as they consider necessary.

- 6.2 Having undertaken a further consultation, and in making the final decision, it is important that consideration be given to the responses received.

Approved by: Gabriel MacGregor, Head of Corporate Law on behalf of the Council Solicitor and Monitoring Officer.

7. HUMAN RESOURCES IMPACT

7.1 There are no human resources implications arising from this report.

7.2 Approved by Adrian Prescod, HR Business Partner, for and on behalf of Director of Human Resources.

8. EQUALITIES IMPACT

8.1 An Equalities Impact Assessment (EqIA) has been undertaken, and there are no specific disadvantages associated with replacing the street lighting in the boroughs. Indeed, the enhanced lighting will be of benefits to all residents and businesses

9. ENVIRONMENTAL IMPACT

9.1 There is no detrimental environmental impact arising from this report.

10. CRIME AND DISORDER REDUCTION IMPACT

10.1 Well-designed street lighting has a positive impact on crime and disorder reduction.

11. REASONS FOR RECOMMENDATIONS/PROPOSED DECISION

11.1 This recommendation aligns with current Council Policy, improves road safety and aids crime reduction, whilst complying with the Conservation Area equipment palette.

12. OPTIONS CONSIDERED AND REJECTED

12.1 The use of standard type lighting equipment and other types of Heritage lighting equipment were considered but rejected as they are not consistent with the existing columns found around Croydon Minster and in other locations and would not reflect the age and architectural character of the area.

CONTACT OFFICER: John Algar, PFI Contract Manager, 0208 394 4717

BACKGROUND PAPERS

None

Appendix 1

Palette of Materials

Conservation Area Consultation

Heritage Croydon Old Town

Type A



Ely Lantern
Cardiff Column

Type B



Strand Lantern
Cardiff Column

Type C



Windsor Lantern
Cardiff Column

Street Level

Please contact us on the below details to give your preference for the new street lighting in your area.

Please register your preference type within 4 weeks of receiving this notice.

t: 0800 028 5986

e. streetlighting@skanska.co.uk

SKANSKA

CROYDON
www.croydon.gov.uk



Appendix 2

Responses Received From Consultation

| Road Name | Type A | Type B | Type C |
|------------------|---------------|---------------|---------------|
| Drummond Road | 0 | 1 | |
| Tamworth Place | 0 | 0 | |
| Church Street | 0 | 0 | |
| Right of Way 619 | 0 | 0 | |
| Frith Road | 0 | 0 | |
| Surrey Street | 0 | 0 | |
| Church Road | 0 | 0 | 3 |
| Crown Hill | 0 | 0 | |
| Cranmer Road | 0 | 0 | |
| Middle Street | 0 | 0 | |
| Old Palace Road | 0 | 0 | 3 |
| Overton's Yard | 0 | 0 | |
| Bell Hill | 0 | 0 | |
| Howley Road | 0 | 1 | 1 |
| Fawcett Road | 0 | 2 | 2 |
| Fellmongers Yard | 0 | 0 | |
| Totals | 0 | 4 | 9 |

Appendix 3

Streets Within the Conservation Area

| Street | Ward | Designated Area |
|------------------|-------------|-----------------------------|
| Drummond Road | Broad Green | Combined Central Croydon CA |
| Tamworth Place | Broad Green | Combined Central Croydon CA |
| Church Street | Waddon | Combined Central Croydon CA |
| Right of Way 619 | Waddon | Combined Central Croydon CA |
| Frith Road | Broad Green | Combined Central Croydon CA |
| Surrey Street | Broad Green | Combined Central Croydon CA |
| Church Road | Fairfield | Combined Central Croydon CA |
| Crown Hill | Fairfield | Combined Central Croydon CA |
| Cranmer Road | Fairfield | Combined Central Croydon CA |
| Middle Street | Fairfield | Combined Central Croydon CA |
| Old Palace Road | Fairfield | Combined Central Croydon CA |
| Overton's Yard | Fairfield | Combined Central Croydon CA |
| Bell Hill | Fairfield | Combined Central Croydon CA |
| Howley Road | Fairfield | Combined Central Croydon CA |
| Fawcett Road | Fairfield | Combined Central Croydon CA |
| Fellmongers Yard | Fairfield | Combined Central Croydon CA |